BEFORE THE ISLAND REGULATORY AND APPEALS COMMISSION

IN THE MATTER OF an appeal pursuant to section 28 of the *Planning Act*, RSPEI 1988 c P-8, by Lorna and Gerald Stewart against the September 12, 2025 decision of the Minister of Housing, Land and Communities to approve an application for a development permit to construct a new accessory storage building on PID 280370 owned by Alex and Ashley Davidson

RECORD OF DECISION PREPARED BY THE MINISTER OF HOUSING, LAND AND COMMUNITIES

Christiana Tweedy

Legal Services Justice and Public Safety 95 Rochford Street, PO Box 2000 Charlottetown, PE

Lawyer for the Minister of Housing, Land and Communities

Iain McCarvill Key Murray Law 494 Granville Street Summerside, PE C1N 4K4

Lawyer for the Appellants

Alex and Ashley Davidson 893 Darlington Road Route 226 Darlington, PE

Developers

INDEX

Tab Description of Record

- 1. Decision of the Minister approving the development permit application to locate an Industrial (equipment repair and storage) Home Based Business structure on an existing Residential (Single Unit Dwelling) use lot, dated September 12, 2025
- 2. Notice of Appeal received by IRAC September 26, 2025 and attached Schedule "A" and PEI Planning Decisions
- 3. Development Permit Application C-2025-0268 and attached Application Sketch for PID #280370 and Survey Plan No. 40570 received July 17, 2025 and paid August 6, 2025
- 4. Amended Development Permit Application and attached Application Sketch for PID #280370 dated September 10, 2025
- 5. Pre-Development and Subdivision Inspection Report dated September 12, 2025
- 6. Interdepartmental Communications:
 - A. Email correspondence between Dale Thomspon and Sarah MacVarish dated August 25, 2025
 - B. Email correspondence between Jon MacDonald and Sarah MacVarish dated August 25 and 26, 2025
 - C. Email correspondence between Qing Li and Sarah MacVarish dated August 25 and 27, 2025
 - D. Email correspondence between Jeff Sampson and Sarah MacVarish dated August 25 and 27, 2025 and attachment
 - E. Email correspondence between Candace Handrahan, Dale Thompson and Sarah MacVarish dated August 29, 2025
 - F. Email from Jon MacDonald to Sarah MacVarish dated September 11, 2025

7. External Communications:

- A. Email correspondence between Alex Davidson, Kathryn Harvey and Sarah MacVarish dated July 17, 2025 and August 14 and 18, 2025
- B. Email correspondence between Lorna Stewart to Sarah MacVarish dated August 29, 2025
- C. Email from Iain McCarvill to Sarah MacVarish dated September 5, 2025
- D. Letter from Iain McCarvill to Sarah MacVarish dated September 5, 2025 and attachments
- E. Email from Lorna Stewart to Sarah MacVarish dated September 9, 2025
- F. Email from Alex Davidson to Sarah MacVarish dated September 11, 2025
- G. Email correspondence between Lorna Stewart, Gerry Stewart and Sarah MacVarish dated September 9 and 12, 2025 and attachment

8. Other:

A. Geomatics – property information sheets generated on July 17, 2025



Housing, Land and Communities

Logement, Terres et Communautés



September 12, 2025

Alex Davidson 893 Darlington Road Brookfield, PE, C0A 1Y0

Dear Applicant:

Subject: Application to locate an Industrial (equipment repair and storage)

Home Based Business structure on an existing Residential (Single

Unit Dwelling) use lot

Property ID: 280370

Property Location: 893 Darlington Road, Brookfield, Queens County

Our File References: C-2025-0268

The Department of Housing, Land & Communities has granted **Final Approval** for the above noted application to locate an Industrial (equipment repair and storage) Home Based Business structure on an existing Residential (Single Unit Dwelling) use lot, Property #280370, 893 Darlington Road, Brookfield.

Approval Subject to Conditions

The establishment of a home-based business is approved pursuant to Section 31 of the *Planning Act* Subdivision and Development Regulations. The **Final Approval** is subject to the following conditions:

- 1. Structure being erected in accordance with the approved application sketch and must meet the minimum development setback requirements of the *Planning Act* Subdivision and Development Regulations.
- 2. All requirements of the Home-Based Business regulations as laid out in Section 31 of the Planning Act Subdivision and Development Regulations, subsections 2 through 7.
- 3. Any surface water or storm water from this development must be properly addressed to ensure minimal detrimental impacts on adjacent lots, roadways, and environmentally sensitive areas.
- 4. Use of the existing highway access driveway only, unless otherwise approved by the Minister responsible for administering the *Roads Act*.
- 5. All truck maneuvering shall occur on site; there shall be no utilization of the public road for backing into the site.
- 6. Any intensity of use or use contrary to the land use outlined in this approval will require additional approval from this department.

Notes:

1. The approval granted herein is a land use approval and should not be interpreted as including approval of the location of structures that are currently on the property.

- 2. Issuance of this subdivision approval / change of use/development permit does not imply any warranty against damages related to weather and / or climate change, including, but not limited to, coastal erosion and flooding. Government shall not be liable for any claims, demands, losses, costs, damages, actions, suits or proceedings of every nature and kind whatsoever arising out of or resulting from the issuance of this subdivision approval / development permit or which may occur to this subdivision / development as a result of damages related to weather and / or climate change.
- 3. This subdivision/change of use approval has been issued in a geographic area which does not have land zoning. The area may include existing or future residential, commercial, agricultural, forestry, fishing, aquaculture, tourism, industrial or institutional uses which may influence the use of the site for which the approval has been issued.

D, Right of Appeal

Notice of this decision will be posted on the PEI Planning Decisions website. We suggest typing "PEI Planning Decisions" into your internet search engine to link to the website.

Please be advised that pursuant to section 28 of the *Planning Act*, this decision may be appealed to the Island Regulatory & Appeals Commission ("IRAC") (PO Box 577, Charlottetown, PE, C1A 7L1: http://www.irac.pe.ca). An appeal must be filed within 21 days after the date of this letter or the Commission is under no obligation to hear the appeal. For more information about appeals, please contact IRAC directly.

If you have any questions in regards to this decision, contact me at (902) 569-0573 or smacvarish@gov.pe.ca.

Sincerely,

Sarah MacVarish

Senior Development Officer

Ichal

Notice of Appeal

(Pursuant to Section 28 of the Planning Act)

TO: The Island Regulatory and Appeals Commission National Bank Tower, Suite 501, 134 Kent Street P.O. Box 577, Charlottetown PE C1A 7L1

Telephone: 902-892-3501 Toll free: 1-800-501-6268 Fax: 902-566-4076 Website: www.irac.pe.ca

NOTE:

Appeal process is a public process.

TAKE NOTICE that I/we I	nereby appeal the decision m	ade by the Minister	responsible for the administration of
various development regulati	ons of the Planning Act or tl	ne Municipal Counci	l of
	nunity) on the12 day		,2025 , wherein the
Minister/Community Council	made a decision to issue a d	evelopment permit to	o construct a new accessory
	370 owned by Alex and Ashle		
			(attach a copy of the decision).
	NOTICE that, in accordance al are as follows: (use separate		s of Section 28.(5) of the <i>Planning</i>
Planning Act, I/we seek the	NOTICE that, in accordance following relief: (use separate p		s of Section 28.(5) of the
See Schedule "A"			
EACH APPELLANT MUST	COMPLETE THE FOLLOWI	NG: (print separate	sheets as necessary)
Name(s) of Lorna and Ger	Signatu		/ (X')
Appenant(s).	Appella se Print	nt(s):	
Mailing Address: c/o Key N	Murray Law, 494 Granville St	City/Town:	Summerside
Province: PE		Postal Code	C1N 4K4
Email Address: iain.mcca	rvill@keymurraylaw.com	Telephone:	902-436-4851
Dated this 26 day of	September , _	2025 	

IMPORTANT

Under Section 28.(6) of the *Planning Act*, the Appellant must, within seven days of filing an appeal with the Commission serve a copy of the notice of appeal on the municipal council or the Minister as the case may be.

Service of the Notice of Appeal is the responsibility of the Appellant

Information on this Form is collected pursuant to the *Planning Act* and will be used by the Commission in processing this appeal. For additional information, contact the Commission at 902-892-3501 or by email at info@irac.pe.ca.

SCHEDULE "A" – NOTICE OF APPEAL (continued)

(Pursuant to Section 28 of the Planning Act)

TAKE NOTICE that Lorna and Gerald Stewart (the "**Appellants**") hereby appeal the decision made by the Minister responsible for the administration of various development regulations of the *Planning Act* on the 12th day of September, 2025, wherein the Minister made a decision to issue a development permit to construct a new accessory storage building (the "**Permit**") on PID 280370 (the "**Subject Property**") to Alex and Ashley Davidson (the "**Developers**");

AND FURTHER TAKE NOTICE that in accordance with Section 28(5) of the *Planning Act*, the grounds for this appeal are as follows:

- (a) The Appellants are "aggrieved persons" as defined by Section 27.1 of the **Planning Act**:
 - The Appellants' family home is located at 885 Darlington Road, Route 226, North Wiltshire, PE C0A 1Y0, which shares a common boundary with the Subject Property;
 - As further detailed herein, the Appellants have reasonable grounds to believe that the enjoyment of their property is or will be negatively affected by the decision of the Minister;
- (b) The Minister failed to follow the proper process or procedure as required in the *Planning Act*, the *Subdivision and Development Regulations* (the "*Regulations*"), and the law in general, including the principles of natural justice and fairness, in granting the Permit;
 - During the summer of 2025, the Appellants observed their neighbours undertaking development of the Subject Property in the absence of a permit and utilizing the Subject Property for a variety of industrial/commercial uses, contrary to the Regulations. The Appellants complained to the Minister;
 - On 28 August 2025, the Appellants received a letter from the Minister dated 25 August 2025, advising that the Developers had made application to change the use of their property from Residential to "Residential/Industrial"

(Commercial)" and to construct a building to store construction material and equipment;

- Upon receipt of the letter from the Minister advising of the Developer's application, the Appellants retained legal counsel to assist in drafting a letter of objection;
- The letter of objection dated 5 September 2025, a copy of which is enclosed, was provided to the Minister on 5 September 2025;
- On September 12th, 2025, Sarah MacVarish, a Senior Development Officer for the Minister, wrote to the Appellants and advised that the Developers had cancelled their change of use application and opted to apply for a "home-based business" instead. Ms. MacVarish stated that the application would be approved that same day;
- The Minister did not provide any notice that a new application was received, did not provide a copy of the new application or any supporting materials, and did not provide an opportunity for further comment;
- The Minister violated its common law duty of procedural fairness and the principles of natural justice;
- (c) The Minister's decision with respect to the application for a development permit was not made in accordance with the *Planning Act*, the *Regulations*, and does not have merit based on sound planning principles within the field of land use planning;
 - The Minister was aware of the nature of the industrial/commercial operation taking place on the Subject Property and was aware, or ought to have been aware, that this unauthorized change of use did not conform with the Regulations;
 - Based on the information that was known or should reasonably have been known by the Minister, the Developer's application was either approved knowing it was not compliant, or the Developers did not provide the Minister with complete and accurate information regarding their proposed use of the Subject Property;

- In other words, the Minister approved a purported accessory use despite the knowledge that the Developers had already changed the use of the Subject Property, thereby condoning the unauthorized change of use;
- The proposed development does not conform with the Regulations and will have a detrimental impact on the Appellants;
- The proposed development does not conform with the Regulations regarding the criteria for a home-based business;
- (d) Such further grounds that may be revealed upon review of the full record as produced by the Minister.

AND FURTHER TAKE NOTICE that in accordance with Section 28(5) of the *Planning Act*, the Appellant seeks the following relief;

(e) The Appellant requests that the Commission allow this appeal and quash the issuance of the Permit.

DATED this day of September, 2025

lain M. McCarvill

Key Murray Law

494 Granville Street

Summerside, PE C1N 4K4

Tel: 902-436-4851

Fax: 902-436-5063

iain.mccarvill@keymurraylaw.com

Lawyer for the Appellants

ONLINE SERVICES

PEI Planning Decisions

Published date: September 22, 2022

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This feature contains land use planning decisions for the communities and municipalities under provincial planning authority and municipalities with local land use planning responsibility. Search for the status of a decision and other details about subdivision, development permits or recently approved municipal bylaw amendments, including rezonings.

To search the full directory, select All under Application Type and leave remaining fields blank.

The following municipalities are not covered by this site:

- City of Charlottetown ☐
- City of Summerside ☐
- Town of Cornwall [3
- Town of Stratford ☑
- Town of Three Rivers ☑

For municipal contact information search the Municipal Directory

This feature contains records dating back to December of 2022. For older records, please reach out to your municipality using the municipal directory above or by contacting Provincial Planning at 902-368-5590.

Pro	perty	ID	Num	her
1 10	PCILY		INGILI	

2025-09-17

280370	$\overline{}$
Consolidated Property ID Number	
Community	
- None -	~
Planning Authority	
- None -	~
Application Type	
All	v)
Address	
Appeal Date From	

2025-10-17

Search

Showing results 1-1 of 1

PID	Address, Community	Application Type	Application Details	Nature of Decision	Appeal By Date
280370	893 Darlington Road RTE-226, DARLINGTON	Development Permits	Residential, Residential (Accessory Storage Building)	Approved	2025-10-04

Showing results 1-1 of 1

First	Previous	1	Next	Last

How did we do? Give us your feedback on this service

Appeals to IRAC must be filed within 21 days of the decision in question. The calculation of the days included in the 21-day appeal period will be made in accordance with section 23 of the "Interpretation Act" and it is recommended that you contact IRAC to obtain confirmation of the last day of the appeal period.

Additional Links

Building and Development in PEI

Home Energy Assessments

Energy Efficiency Loan Program

Subdivision of Land

Affordable Housing Development Program

Land Use Planning in Prince Edward Island

General Inquiries

Land Division

J. Elmer Blanchard Building

31 Gordon Drive

PO Box 2000

Charlottetown, PE C1A 7N8

Phone: 902-368-5590

Fax: 902-368-5526



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Development Permit Application

Where you live will determine what Development Permit Application you will need to complete.

If you live outside of a municipal area, you will need to complete this application. As per the Provincial PLANNING ACT SUBDIVISION AND DEVELOPMENT REGULATIONS, no person shall, with put fire development permit:

- commence the construction of any building or structure; JUL 1 7 2025
- locate any building or structure, or change the location of Land Division CHARLOTTETOWN structure on a lot;
- make any structural alterations that will change the exterior dimensions of any building or structure;
- change the use of any building or structure or land, or part thereof; or intensify any non-conforming use;
- locate a travel trailer on any lot as the main or accessory use, other than in a travel trailer park where utility services are provided; or create a mobile home park

If you live inside a Municipal Area with planning authority you will need to apply for a Development Permit from that local Municipal Office.

Are you wanting to subdivide your parcel of land into smaller lots or change the official use of the property? If yes, you are required to complete the Subdivision of Land/Change of Use Application before completing this Development Permit Application and any Building Permit Applications.

Pro	operty	Information:

Property Tax Number: 280370-000	Community Name: Broo	Kfield
Civic Address Number: 893	Street Name: Darling	ton Road
	Lot Number— if applicable:	
Full Legal Name: Alex Davidson		
Company Name:		
Street Address: 893 Darlington Ed	, 2k226	
Street Address: 893 Darlington Ed Community: Brookfield	Province: PE	Postal Code: (OA 140
Email: glex@algltd.ca	Phone: 902 - 94	10-5234

from Owner:		
Province:	Postal Code:	
Phone:		
	Province:	Province: Postal Code:

CANADA

Have make hadrooms are	in the proposed/existing struct	ura?	
	any additional bedrooms? If so,		<u> </u>
	are you proposing for the struct		
☐ Standard Concrete ☐ I	nsulated Concrete Form (ICF)	☐ Wood posts ☐ Other:	screw piles
	ou proposing for the structure		
	you proposing for the structur	EXALV I	phalf Shingles-
What are the dimensions	of the structure that you are pr	oposing?	
Width (ft):	40	Number of Storeys:	1
Depth (ft):	50	Main Floor Area (ft²)	#245 Z000
Height of Structure:	24 Ft	Total Floor Area (ft²):	\$1260 TOOO
If your proposed develop	ment is <u>Multi-unit residential,</u> h	now many units are you բ	proposing?
If your proposed develop	ment is <u>Industrial, Commercial,</u>	Institutional, Recreation	al or Home-Based Business
please answer the follow			-1 000 / 1000 2000
- What will be the	hours of operation? $Mon-1$	in Jam-Jon	r Sat 8am-spm
	re you intending on having at th		
- Will there be ons	ite parking for staff? 🗹 Yes 🛛	No □ N/A	
- Will there be ship	pping and/or receiving operation	ns? 🗆 Yes 🖪 No 🗖 N	/A
Describe in detail the Ind	ustrial, Commercial, Institution	al, Recreational or Home	-Based Business operations you
will be undertaking at thi			
-Storage of ou	verhead door mater	ial	
- storage of equ	ipment .		
-minor repairs	and maintake of equ	uipment	
Please provide the name	, email and phone number for t	he various individuals th	at will be involved in your pro-
posed development:			
	Name	Email Address	Phone Number
Surveyo	r: 15E		
Site Assesso	or:		
Septic Contracto	or:		
Lawye	er:		
Engine	er:		
General Contracto	or:		

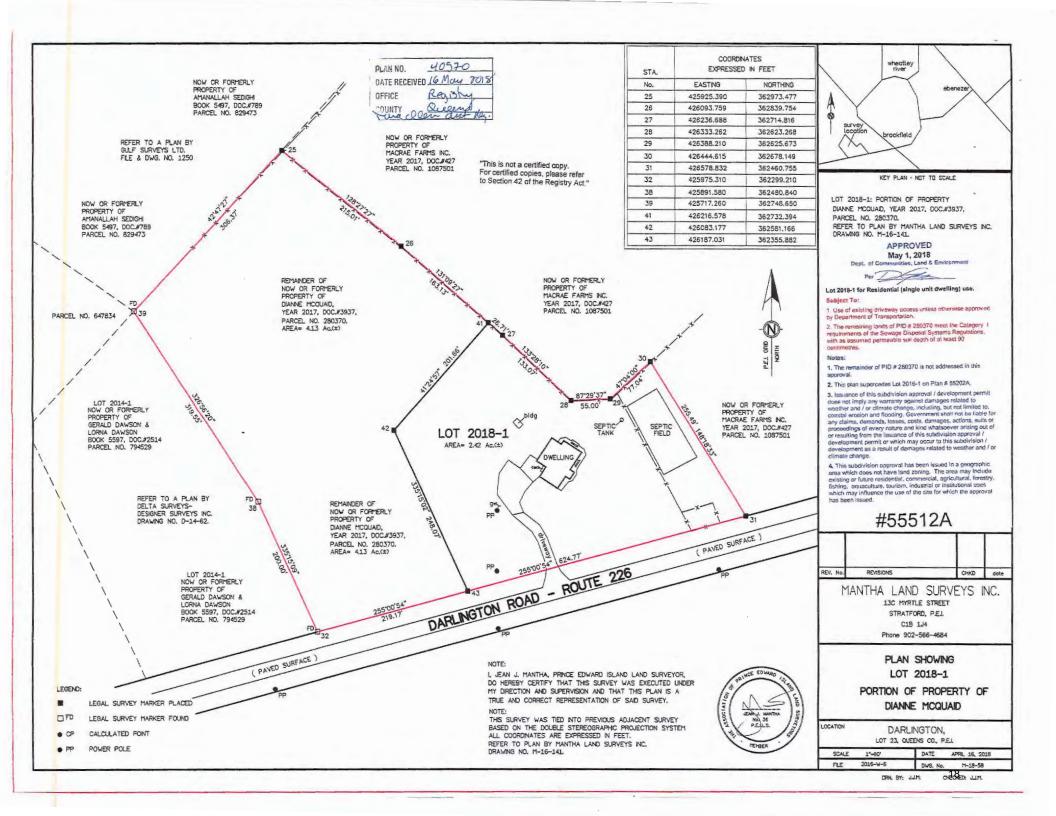
Please Note: Your application will be considered incomplete and will be returned if any of the requirements outlined are missing, unclear, illegible, or if fees have not been paid. For applications to be given adequate consideration, it may be necessary for staff to consult with various departments and agencies. Staff may also carry out a site inspection.

Development Permit Application

Pursuant to the Planning Act

Provide the minimum distance from your proposed structure to the following: Centre of Road (front yard) (ft): 300	This sketch is required as part of All Property lines with their length Road(s), including their name(s) Distance from Septic Tank to We	ths (in ft)	rmit/Application and must include the following: All Buildings with their sizes listed (in ft) Arrow showing the natural slope of the land Distance from Septic Field Tile to Well (ft):
150 250 250 250 250 250 250 250 250 250 2	☐ Centre of Road (front yard) (ft): ☐ ☐ Left Side Property Line (ft): ☐ ☐ Shoreline or Top of Bank (ft): ☐ ☐ Dunes (ft): ☐ ☐	300 D 1/A	□ Rear Yard Property Line (ft): 3000 □ Right Side Property Line (ft): 25000 □ Wetland or Watercourse (ft): 10000 □ Water Well (ft): 1000
		7422 Septing	250 250 - 250 200 - 250 200 - 200

Property Owner's Signature or Applicant



PAID

AUG 0 6 2025 Prince

Development Permit Application

Where you live will determine what Development Permit Application you will need to complete.

If you live <u>outside</u> of a municipal area, you will need to complete this application. As per the **Provincial PLANNING ACT SUBDIVISION AND DEVELOPMENT REGULATIONS,** no person shall, without first obtaining a development permit:

- commence the construction of any building or structure; JUL 1 7 202
- locate any building or structure, or change the location of Landul Division
 structure on a lot;
 CHARLOTTETOWN
- make any structural alterations that will change the exterior dimensions of any building or structure;
- change the use of any building or structure or land, or part thereof; or intensify any non-conforming use;
- locate a travel trailer on any lot as the main or accessory use, other than in a travel trailer park where utility services are provided; or create a mobile home park

If you live <u>inside</u> a Municipal Area with planning authority you will need to apply for a **Development Permit from** that local Municipal Office.

Are you wanting to subdivide your parcel of land into smaller lots or change the official use of the property? If yes, you are required to complete the Subdivision of Land/Change of Use Application before completing this Development Permit Application and any Building Permit Applications.

Property Information:

Property Tax Number: 280370-000	Community Name: Broo	Kheld
Civic Address Number: 893	Street Name: Darling	ton Road
Property Owner Information:	Lot Number— if applicable:	
Full Legal Name: Alex Davidson		
Company Name:		
Street Address: 893 Darlington &	d, RKZZ6	
Community: Brookfeld	Province: PE	Postal Code: (OF) IYD
Email: glex@algltd.ca	Phone: 902 - 91	10-5234

Applicant Information if different from Owner:

rippitedite title ritted and the state of			
Full Legal Name:			
Company Name:			
Street Address:			
Community:	Province:	Postal Code:	
Email:	Phone:		
			1

C-2025-0268

Office Use Only

Sub. Case File #:

Permit #:

PID #:

Permit Fee:

Received:

PIC Reviewed:

Aug Slatus

What is the property currently used for?
Residential (Single-unit) Residential (Duplex) Residential (Multi-unit) Rental Accommodation
□Commercial □ Industrial □Institutional □ Agriculture □Aquaculture/Fisheries □Forestry
☐ Recreational ☐ Resource ☐ Home-Based Business ☐ Vacant ☐ Other:
Describe the current land use in detail. If the property is used for livestock operation, include the type of livestock, the number of animals, whether there is a manure storage facility, and complete and attach a "Project Information Form—Commercial Livestock Operations".
Residential with home office
1
Are there existing buildings on the property? ☑ Yes ☐ No
Are there existing buildings on the property? Lar Yes La No Please describe the use of each building in detail:
single unit house - living 12x20 shed used for personal storage
112x20 31141 4341 101 pasonia 3101-11-
What type of development or activity are you proposing? Please check all that apply:
☑ New detached structure ☐ Addition to existing structure ☐ Relocation of structure
☐ Change of use of existing structure
What will the proposed development be used for? Please check all that apply:
□Residential (Single-unit) □Residential (Duplex) □Residential (Multi-unit) □ Accessory Dwelling Unit
□Rental Accommodation □Commercial □ Industrial □Institutional □ Agriculture □Aquaculture/Fisheries
□Forestry □ Recreational □Resource ☑ Home-Based Business □ Vacant ☑ Other: 510000€
Will the proposed structure be the main structure on the property? ☐ Yes ☑ No
Please describe how the proposed structure will be used in detail:
TO store makinals and equipment and do repairs on equipment
Will the proposed development require the creation of a new driveway or the relocation of an existing driveway
to the road/highway? Yes No
How will the new proposed structure receive sewer services?
□ New on-site septic wastewater system □ Existing on-site system □ The required
☐ Municipal wastewater treatment ☐ Private central wastewater treatment
Was a Site Suitability Assessment completed?
☐ Yes ☐ No ☑ N/A

C-2025-0268

How many bedrooms are in	the proposed/existing s		_
Are you proposing to add a			
What type of foundation ar			
		F) Wood posts Gother:_	Screw pire
What siding material are yo	u proposing for the struc		11 00 1
What roofing material are y	ou proposing for the stru	ucture? AND A	shalf Shingles.
What are the dimensions of	the structure that you a	re proposing?	*
Width (ft):	26	Number of Storeys:	1
Depth (ft):	40	Main Floor Area (ft²)	1040
Height of Structure:	24 F+	Total Floor Area (ft²):	10 40'
If your proposed developme	ent is <u>Multi-unit resident</u>	<u>ial,</u> how many units are you pr	oposing?
If your proposed developme	ent is <u>Industrial, Comme</u>	rcial, Institutional, Recreationa	l or Home-Based Business
please answer the following		0 7 7	
- What will be the ho	ours of operation? Mor	1-Sun 79m-7pm	
	you intending on having		_
- Will there be onsite	e parking for staff? 🗹 Ye	s □ No □ N/A	
- Will there be shippi	ing and/or receiving oper	ations? 🗆 Yes 🖪 No 🗀 N/	A
Describe in detail the Indus	trial, Commercial, Institu	tional, Recreational or Home-l	Based Business operations you
will be undertaking at this s			
-Storage of over	rhead door me	iterial	
-storage of equi	bment		
-minor repairs c	nd maintake of	equipment	
Please provide the name, e	mail and phone number	for the various individuals that	will be involved in your pro-
	Name	Email Address	Phone Number
Surveyor:	ISE		
Site Assessor:			
Septic Contractor:			
Lawyer:			
Engineer:			

Please Note: Your application will be considered incomplete and will be returned if any of the requirements outlined are missing, unclear, illegible, or if fees have not been paid. For applications to be given adequate consideration, it may be necessary for staff to consult with various departments and agencies. Staff may also carry out a site inspection.

General Contractor:

Declaration					
. Alex Davidson	hereby certify that I am (select one)				
the registered owner of the land proposed for development	authorized to act on behalf of the registered owner of the land proposed for development				
And hereby declare that all statements con	stained within this application are complete and true.				
Signatures	deep Tale Date: July 17200				
Registered Owner(s)	Dan Jan Sprember 10)				
or	Date:				
Written confirmation from the current property owner(s) allowing this Development Permit Application to proceed. This documented proof must be supplied at time of application.	Date:				
Applicant:	<u>Date</u> :				
 Submit Applications to a Land Division Office I. Elmer J. Blanchard Building – 31 Gordon Dri Access PEI O'Leary – 45 East Dr, O'Leary, PE Access PEI Summerside – 120 Heather Moy Access PEI Montague – 41 Wood Islands Rd 	ive, Charlottetown, PE : yse Dr, Summerside, PE				
Office Use only					
DEVELOPMENT PERMIT FEES					
Residential (\$250)					
Industrial/Commercial/Institutional/Recreation (\$600) Resource (\$500)					
Lesonice (Appolantionium management management					

Personal information on this form is collected under section 31 of the *Freedom of Information and Protection of Privacy Act* for the purpose of land development and services as expressly authorized under the *Planning Act*, R.S.P.E.I. 1988, Cap. P-8. If you have any questions about this collection of personal information, you may contact the Land Division Office at (902) 368-5280 or landsdivision@gov.pe.ca for more information.

Other Applicable Fees _____

Disclaimer: This application may be transferred to the subject municipality for processing if jurisdictional planning areas change from the Province to the municipality.

Development Permit Application

Pursuant to the Planning Act

This sketch is required as part of the All Property lines with their lengths Road(s), including their name(s) Distance from Septic Tank to Well (f	(in ft) ☐ All	oplication and must include I Buildings with their sizes listed row showing the natural slope stance from Septic Field Tile to	d (in ft) of the land
Provide the minimum distance from Centre of Road (front yard) (ft): 300 Centre of Road (front yard) (ft): 300 Centre of Road (front yard) (ft): 300 Centre of Road (ft): 150 Centre of Road (front yard) (ft): 150 Centre of Road (ft)	<u>∂</u> □ Re □ Rig	e to the following: ear Yard Property Line (ft): 32 ght Side Property Line (ft): 23 etland or Watercourse (ft): N ater Well (ft): 100 eptic Field Tile (ft): 175	<u>o</u> "
	501 - ROUSE R	250	
Property Owner's Signature or	ZSO LOCA	100 Skel 12x24 Instant 6. Suly 16 200 Sept 10 Date	25. 24 5



PRE-DEVELOPMENT AND SUBDIVISION INSPECTION REPORT

(updated July 18-2024 v1.2)

PLICA	1 – General Information NT: Alex Davidson	LOCAT	ON: 280370			
	SION CASE #			IIT#		
	TY # Brookfield		DEVELOPMENT PERMIT # DATE OF INSPECTION			
						
ction	2 - Property Information - FLEXVIE			_		
1.	Is the property identified? Attach	confirmation. <u>IRAC</u>				
2.	Is the property in a Special Plannir			Yes – SPA:_		
	a. Is the property consider					
3.	Is the property in a municipality w	vith its own 😾 No	☐ Yes – N	funicipality:		
4.	official plans and bylaws? The property has a:	tream 🗌 wet	land [watercourse	e 🗌 pond	
4.		orimary sand dune				
5.	Does the property have poorly or	•		No	☐ Yes	
6.	Are there any existing structures of] No	✓ Yes	
7.	Existing land use SFD					
8.	Is the lot existing? (created before] No	✓ Yes_	
٠.	a. If no, First Lot Off (1979	•		No	☐ Yes	
	b. If no, Over 10 Acres (197			I No	☐ Yes	
9.	Was the lot approved previously?			No	☐ Yes	
٥.	Case # Lot #					
10.	Is a Coastal Hazard Assessment re			□ No	Yes	☑ N/A
20.	Average Erosion Rate		Distance			
11.	Reference Cases:					
	EG9/10 EEE/19/					
	56249, 55512A					
	56249, 55512A					
ction 3	56249, 55512A 3 – Soil & Septic Information - <u>ENV</u> I	IRO				
ction 3	3 – Soil & Septic Information - <u>ENVI</u>		Permit #			
	3 – Soil & Septic Information - <u>ENVI</u> What is the soil categorization? <u>Ca</u>	at 1				
a)	3 – Soil & Septic Information - <u>ENVI</u> What is the soil categorization? <u>Categorization</u> Categorization? <u>Categorization</u> Categorization	at 1 ase # <u>55521A</u> As	sumed Permea	able Soil 90cm		
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		ng Information			
a) \	Will the	proposal meet the minimu	m building setbacks?	☐ No	Yes
b) V	Vill a va	riance be required?		No	Yes
Section 6 -	- Comm	nents			
Was t	he subd	livision proposal sent out to	o corresponding departmen	ts? – See Departme	ent Comment Sheet
	а,	Coastal Properties	□ No □ Yes ☑ N/A N		
	b.	Fire Marshal's Office	□ No □ Yes ☑ N/A N	lotes:	
	c.	Environment	□ No□ Yes ☑ N/A N	lotes:	
	d.	Environmental Health	☐ No ☐ Yes ☑ N/A N	lotes:	
	e.	Transportation	□ No □ Yes □ N/A N	lotes:	
	f.	Planning	□ No□ Yes □ N/A N	lotes:	
	g.	Building Code	□ No □ Yes □ N/A N	lotes:	
	h.	Water Quality	□ No □ Yes □ N/A N	lotes:	
	i.	Other:	No 🗌 Yes 🗌 N/A N	otes:	
a) D b) D c) Is d) V	oes the a. ca. a. a. a. a. a. a. a. a. a. b. a surve	proposal exceed 5 lots sin If yes, there may be requi ey plan required?	een circulated to the Hydrag	eologist? □ odivision, Open Spa □ No □ O	ver 10 acres 🗌 Yes
a) Ir	nmediat	☐ Approve ☐ Deny	has the identification statu	s been confirmed?	₽ Yes
•	9	the he		S	iept 12th 2025
		Officer			Date

Sarah MacVarish

From:

Dale Thompson

Sent:

Monday, August 25, 2025 11:28 AM

To:

Sarah MacVarish

Subject:

RE: 2025-039 - PID 280370 - Brookfield

Hi Sarah,

There do not appear to be any protected environmental features on this property so I have no concerns, Tks, Dale

Dale Thompson
Environmental Assessment Officer
PEI Department of Environment, Energy and Climate Action
(902)368-5049

From: Environmental Land Management <ELM@gov.pe.ca>

Sent: Monday, August 25, 2025 11:18 AM

To: Dale Thompson <DETHOMPSON@gov.pe.ca> Subject: FW: 2025-039 - PID 280370 - Brookfield

From: Sarah MacVarish < smacvarish@gov.pe.ca >

Sent: Monday, August 25, 2025 10:56 AM

To: Environmental Land Management < ELM@gov.pe.ca >; HighwayAccess < highwayaccess@gov.pe.ca >; Jon MacDonald < jdmacdonald@gov.pe.ca >; Qing Li < gli@gov.pe.ca >; Sean Ledgerwood < SELEDGERWOOD@gov.pe.ca >; Taylor T. Craig < ttcraig@gov.pe.ca >

Subject: 2025-039 - PID 280370 - Brookfield

Please see attached Change of Use application. They are looking to construct a building to store construction materials.

Thanks,

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca
Phone: 902-569-0573

Fax:

902-368-5526

Housing, Land and Communities Government of Prince Edward Island 31 Gordon Drive P.O. Box 2000 Charlottetown, PE C1A 7N8 www.PrinceEdwardIsland.ca

TAB B

Sarah MacVarish

From:

Jon MacDonald

Sent:

Tuesday, August 26, 2025 10:54 AM

To:

Sarah MacVarish

Subject:

RE: 2025-039 - PID 280370 - Brookfield

Hello Sarah

This project may require stamped plans and oversight by an Architect and a Professional Engineer as part of the Building Permit application process

Site plans specifies a structure 50' x 140'

If you require further info please do not hesitate to inquire

Cheers

Jon M, RSE
Building Codes Officer
jdmacdonald@gov.pe.ca
902-314-0588
31 Gordon Drive
PO Box 2000, Charlottetown, PEI
Canada, C1A 7N8

From: Sarah MacVarish <smacvarish@gov.pe.ca>

Sent: Monday, August 25, 2025 10:56 AM

To: Environmental Land Management <ELM@gov.pe.ca>; HighwayAccess <highwayaccess@gov.pe.ca>; Jon MacDonald <jdmacdonald@gov.pe.ca>; Qing Li <qli@gov.pe.ca>; Sean Ledgerwood <SELEDGERWOOD@gov.pe.ca>; Taylor T. Craig <ttcraig@gov.pe.ca>

Subject: 2025-039 - PID 280370 - Brookfield

Please see attached Change of Use application. They are looking to construct a building to store construction materials.

Thanks,

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca

Phone: 902-569-0573 Fax: 902-368-5526

Housing, Land and Communities

1 32

Sarah MacVarish

From:

Qing Li

Sent:

Wednesday, August 27, 2025 3:50 PM

To: Cc: Sarah MacVarish Sean Ledgerwood

Subject:

RE: 2025-039 - PID 280370 - Brookfield

Hi Sarah,

No concern to have an on-site well for the proposed building. If the daily water usage is above 25 m3/day, a Water Withdrawal Permit is required to use the well.

Qing Li M.Sc. P.Geo. Hydrogeologist Environment, Energy and Climate Action 902-368-4668

From: Sarah MacVarish <smacvarish@gov.pe.ca>

Sent: Monday, August 25, 2025 10:56 AM

To: Environmental Land Management <ELM@gov.pe.ca>; HighwayAccess <highwayaccess@gov.pe.ca>; Jon MacDonald <jdmacdonald@gov.pe.ca>; Qing Li <qli@gov.pe.ca>; Sean Ledgerwood <SELEDGERWOOD@gov.pe.ca>; Taylor T. Craig

<ttcraig@gov.pe.ca>

Subject: 2025-039 - PID 280370 - Brookfield

Please see attached Change of Use application. They are looking to construct a building to store construction materials.

Thanks,

Fax:

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca
Phone: 902-569-0573

902-368-5526

Housing, Land and Communities Government of Prince Edward Island 31 Gordon Drive P.O. Box 2000 Charlottetown, PE C1A 7N8 www.PrinceEdwardIsland.ca

TAB D

Sarah MacVarish

From:

Jeff Sampson

Sent:

Wednesday, August 27, 2025 11:33 AM

To:

HighwayAccess; Sarah MacVarish

Subject:

RE: 2025-039 - PID 280370 - Brookfield

Attachments:

280370.pdf

Has existing access and structure See attached.

Jeff Sampson
Traffic Operations Manager, East
PEI Department of Transportation and Infrastructure
(902)368-5102
jjsampson@gov.pe.ca
www.PrinceEdwardIsland.ca
https://psc.gpei.ca/

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From: HighwayAccess < highwayaccess@gov.pe.ca>

Sent: Wednesday, August 27, 2025 9:33 AM
To: Jeff Sampson < JJSAMPSON@gov.pe.ca>
Subject: Fw: 2025-039 - PID 280370 - Brookfield

From: Sarah MacVarish < smacvarish@gov.pe.ca>

Sent: Monday, August 25, 2025 10:56 AM

To: Environmental Land Management < ELM@gov.pe.ca; HighwayAccess < highwayaccess@gov.pe.ca; Jon MacDonald < jdmacdonald@gov.pe.ca; Qing Li < qli@gov.pe.ca; Sean Ledgerwood < SELEDGERWOOD@gov.pe.ca; Taylor T. Craig

<ttcraig@gov.pe.ca>

Subject: 2025-039 - PID 280370 - Brookfield

Please see attached Change of Use application. They are looking to construct a building to store construction materials.

1

Thanks,

Sarah MacVarish, BCD

36

8/27/25, 11:31 AM Google Earth



Sarah MacVarish

From:

Candace Handrahan

Sent:

Friday, August 29, 2025 3:24 PM

To:

Sarah MacVarish; Dale Thompson

Subject:

Re: Land use issue/inquiry-follow up

Hi Sarah, no we have no record of a pit for this property.

Candy

Get Outlook for iOS

From: Sarah MacVarish <smacvarish@gov.pe.ca>

Sent: Friday, August 29, 2025 3:07:23 PM

To: Dale Thompson <DETHOMPSON@gov.pe.ca> **Cc:** Candace Handrahan <CHANDRAHAN@gov.pe.ca>

Subject: RE: Land use issue/inquiry-follow up

According to the neighbours it was created recently for composting.

Thanks,

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca
Phone: 902-569-0573

Fax:

902-368-5526

Housing, Land and Communities Government of Prince Edward Island 31 Gordon Drive P.O. Box 2000 Charlottetown, PE C1A 7N8 www.PrinceEdwardIsland.ca

From: Dale Thompson < DETHOMPSON@gov.pe.ca>

Sent: Friday, August 29, 2025 2:57 PM

To: Sarah MacVarish <smacvarish@gov.pe.ca>

Cc: Candace Handrahan < CḤANDRAHAN@gov.pe.ca>

Subject: RE: Land use issue/inquiry-follow up

Hi Sarah,

I'm not seeing anything in our records but will let Candy confirm. There's no obvious evidence of a pit in historical photos,

Tks, Dale



RE: 2025-039 - PID 280370 - Brookfield

From Jon MacDonald <jdmacdonald@gov.pe.ca>

Date Thu 9/11/2025 1:29 PM

To Sarah MacVarish <smacvarish@gov.pe.ca>

Hi Sarah

My mistake on the size of the structure, I understand it is significantly smaller than I interpreted

Project will require a building permit and may require some design considerations by a P ENG.

This will have no impact on the DP process and will be captured during our review for a Building Permit

Cheers

Jon M, RSE
Chief Building Standards Officer
jdmacdonald@gov.pe.ca
902-314-0588
31 Gordon Drive
PO Box 2000, Charlottetown, PEI
Canada, C1A 7N8

From: Jon MacDonald

Sent: Tuesday, August 26, 2025 10:54 AM
To: Sarah MacVarish <smacvarish@gov.pe.ca>
Subject: RE: 2025-039 - PID 280370 - Brookfield

Hello Sarah

This project may require stamped plans and oversight by an Architect and a Professional Engineer as part of the Building Permit application process

Site plans specifies a structure 50' x 140'

If you require further info please do not hesitate to inquire

Cheers

Jon M, RSE Building Codes Officer jdmacdonald@gov.pe.ca 902-314-0588 31 Gordon Drive PO Box 2000, Charlottetown, PEI Canada, C1A 7N8

From: Sarah MacVarish < smacvarish@gov.pe.ca>

Sent: Monday, August 25, 2025 10:56 AM

To: Environmental Land Management < ELM@gov.pe.ca>; HighwayAccess < highwayaccess@gov.pe.ca>; Jon

MacDonald < jdmacdonald@gov.pe.ca >; Qing Li < qli@gov.pe.ca >; Sean Ledgerwood

<<u>SELEDGERWOOD@gov.pe.ca</u>>; Taylor T. Craig <<u>ttcraig@gov.pe.ca</u>>

Subject: 2025-039 - PID 280370 - Brookfield

Please see attached Change of Use application. They are looking to construct a building to store construction materials.

Thanks,

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca

Phone: 902-569-0573 Fax: 902-368-5526

Housing, Land and Communities Government of Prince Edward Island 31 Gordon Drive P.O. Box 2000 Charlottetown, PE C1A 7N8 www.PrinceEdwardIsland.ca

Sarah MacVarish

From:

Sarah MacVarish

Sent:

Monday, August 18, 2025 8:49 AM

To:

Alex Davidson; Kathryn Harvey

Subject:

RE: Development Application for Accessory Structure

Good morning,

If the building is used for any business use it will require a COU. You can have both business and personal in the building but we will have to approve it for the business use.

Thanks,

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca Phone: 902-569-0573 Fax: 902-368-5526

Housing, Land and Communities Government of Prince Edward Island 31 Gordon Drive P.O. Box 2000 Charlottetown, PE C1A 7N8 www.PrinceEdwardIsland.ca

From: Alex Davidson <alex@algltd.ca>
Sent: Thursday, August 14, 2025 3:55 PM
To: Kathryn Harvey <kharvey@gov.pe.ca>
Cc: Sarah MacVarish <smacvarish@gov.pe.ca>

Subject: Re: Development Application for Accessory Structure

If i am building the building for business and personal does that change or do I have to have 2 building?

Alex Davidson General Manager

Holmes Construction | Legacy Homes

Phone 902.629.8140

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From: Kathryn Harvey < kharvey@gov.pe.ca Sent: Thursday, August 14, 2025 2:22:24 PM

To: Alex Davidson <alex@algltd.ca>

Cc: Sarah MacVarish <smacvarish@gov.pe.ca>

Subject: Development Application for Accessory Structure

Hi Alex.

We had reached out to you in July regarding your application that was submitted. The structures does not meet the requirements for home based as per the information that was sent to you previously. A revised application or a COU will be needed in order to move forward. Thank you.

Kathryn Harvey
Property Inquiries Coordinator
Housing, Land & Communities
kharvey@gov.pe.ca
902-288-1296

From: Kathryn Harvey

Sent: Thursday, July 17, 2025 10:57 AM
To: alex@algitd.ca <alex@algitd.ca>

Cc: Sarah MacVarish < smacvarish@gov.pe.ca>

Subject: Development Application for Accessory Structure

Hi Alex,

We have received the application for a storage building for a home-based business. Unfortunately, it does meet the requirements. The structure would need to be less than 1075 sq ft. Please see the information from the provincial regulations:

Information required for application

- (4) An application for a development permit for a home-based business shall provide the development officer the information required in order to determine whether the proposed home-based business, the change of use to a home-based business or the accessory structure to be used for the home-based business will meet all of the following criteria:
- (a) the business use of the dwelling unit or an accessory structure to the dwelling unit is secondary to the residential occupancy use of the dwelling unit;
- (b) at least one full-time resident of the dwelling unit where the home-based business will be located operates or will operate the business;
- (c) the home-based business, if within the dwelling unit, uses less than 50 per cent of the total floor area of the dwelling unit;
- (d) the home-based business, if located in an accessory structure, has a total floor area of less than 100 square metres.

Therefore, a revised application will need to be submitted in order to be considered. If you have any questions, please do not hesitate to reach out. I have included Sarah MacVarish if you have any concerns.

Kathryn Harvey Property Inquiries Coordinator Housing, Land & Communities kharvey@gov.pe.ca 902-288-1296

TAB B

Sarah MacVarish

From:

Sarah MacVarish

Sent:

Friday, August 29, 2025 2:40 PM

To:

Lorna Stewart

Cc:

Gerry Stewart

Subject:

RE: Land use issue/inquiry-follow up

Good afternoon,

Have you received the letter for the change of use application? Please send along your comments and concerns to this email.

The other property, East Coast Metal, obtained approvals for an Industrial use in 2019. It does not appear that letters were sent out at the time. In our regulations it says that letters "may" be sent out to neighbours meaning that it is not required. It is best practice to send them out for every change of use application but not required. Please see the section below:

29. Change of use

- (1) No person shall deviate from an existing land use or an approved plan of subdivision, including changing the use of a lot from the approved use, unless a revised plan of subdivision, where applicable, and an application for a change of use has been submitted to, and has been approved by, the Minister.
- (2) Where a change of use application has been made, the Minister, in reviewing the application for a change of use, may take into consideration any written submissions received from the owners of lots within 330 feet (100 metres) of the lot to which the application applies.

I will have Environment look into the pit.

Let me know if you have any other questions.

Thanks,

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca Phone: 902-569-0573

Fax:

902-368-5526

Housing, Land and Communities Government of Prince Edward Island 31 Gordon Drive P.O. Box 2000 Charlottetown, PE C1A 7N8 www.PrinceEdwardIsland.ca

From: Lorna Stewart < lornajstewart885@gmail.com>

Sent: Friday, August 29, 2025 9:06 AM

To: Sarah MacVarish <smacvarish@gov.pe.ca>
Cc: Gerry Stewart <Gerrystewart112@gmail.com>

Subject: Land use issue/inquiry-follow up

You don't often get email from lornajstewart885@gmail.com, Learn why this is important

Good morning Ms MacVarish,

Re: 885 Darlington Road (my residential property and home)

Please excuse the length of my email. I know you're busy and hope it will refresh your memory as to our conversation.

We spoke last week regarding Alex Davidson and East Coast Metal properties (both border either side of mine) and what was ongoing construction work between these two properties by Mr Davidson for his construction company as well as the material horse manure & organic waste material from a landscaping company for a compost operation, that was in large part removed after our expressed concerns and questions regarding permits.

I received our letter regarding Mr Davidson's permit application regarding his change of land use and will be submitting our concerns/objections in writing.

I also asked if the East Coast Metal property is required to make a permit request to operate this construction put on their property and what their zone is.

You stated it appears to be agricultural but we should have received a letter in 2019. You stated you'd have to review the file and have a staff person go out to see the property. In our discussion with ECM they provided a copy of their property identifying it as being split off and zoned industrial. They assured us this was done before their purchase and was a condition of sale. This is very upsetting as we did not receive any notice to change of us for that.

Can you provide me with further information regarding any requirements for them to continue to operate the pit that has been established on that property by Mr Davidson as it greatly impacts our property and use thereof. Can you please provide me an update on that and further detail and copy of the letter that we should have received in 2019?

Please advise me if what the process is to obtain this information if you are not the appropriate contact.

Thank you, Lorna Stewart 902-314-6797 From: Sarah MacVarish < smacvarish@gov.pe.ca >

Sent: Friday, August 29, 2025 2:43 PM

To: Dale Thompson < DETHOMPSON@gov.pe.ca >; Candace Handrahan < CHANDRAHAN@gov.pe.ca >

Subject: FW: Land use issue/inquiry-follow up

Good afternoon,

Just wondering if you have any record of a pit on this property (PID 280370)? Not sure if it is still considered to be a pit if it is used for composting.

Thanks,

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca Phone: 902-569-0573

Fax: 902-368-5526

Housing, Land and Communities Government of Prince Edward Island 31 Gordon Drive P.O. Box 2000 Charlottetown, PE C1A 7N8 www.PrinceEdwardIsland.ca

From: Lorna Stewart < lornajstewart885@gmail.com>

Sent: Friday, August 29, 2025 9:06 AM

To: Sarah MacVarish < smacvarish@gov.pe.ca > **Cc:** Gerry Stewart < Gerrystewart112@gmail.com >

Subject: Land use issue/inquiry-follow up

You don't often get email from lornajstewart885@gmail.com. Learn why this is important

Good morning Ms MacVarish,

Re: 885 Darlington Road (my residential property and home)

Please excuse the length of my email. I know you're busy and hope it will refresh your memory as to our conversation.

We spoke last week regarding Alex Davidson and East Coast Metal properties (both border either side of mine) and what was ongoing construction work between these two properties by Mr Davidson for his construction company as well as the material horse manure & organic waste material from a landscaping company for a compost operation, that was in large part removed after our expressed concerns and questions regarding permits.

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Please advise me if what the process is to obtain this information if you are not the appropriate contact.

Thank you, Lorna Stewart 902-314-6797

Sarah MacVarish

From:

lain McCarvill <lain.mccarvill@keymurraylaw.com>

Sent:

Friday, September 5, 2025 3:07 PM

To:

Sarah MacVarish

Cc:

Gerry Stewart; Lorna Stewart

Subject:

Objections to Change of Use 2025-039 (PID 280370)

Attachments:

Objection Letter - D2 - 5 Sep 2025 4898-3051-0694 v.2.pdf; Stewart - Image 1.jpg; Stewart - Image 2.jpg; Stewart - Image 3.jpg; 41236-001im - 2016 Survey Plan.pdf; 41236-001im - 2025 Approved Plan.pdf

You don't often get email from iain.mccarvill@keymurraylaw.com. Learn why this is important

Good Afternoon, Ms. MacVarish:

Further to your letter dated 25 August 2025, please find attached objection letter and enclosures presented on behalf of neighbouring land owners.

Please acknowledge receipt.

Do not hesitate to contact me should you have any questions or concerns, including issues opening any attachment.

Thank you,

lain

lain McCarvill, JD, LL.M*

Partner

tel +1 (902) 436-4851 | fax +1 (902) 436-5063

494 Granville Street

PO Box 1570

Summerside PE C1N 4K4

Asst Marla Hunter tel +1 (902) 436-2571 *Practising through a professional corporation





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TAB D



*Denotes Professional Corporation



iain.mccarvill@keymurraylaw.com www.keymurraylaw.com

> Phone 902.436.4851 Direct Phone 902.436.4548 Fax 902.436.5063

494 Granville Street, PO Box 1570 Summerside, PE C1N 4K4

5 September 2025

VIA EMAIL

Department of Housing, Land and Communities 31 Gordon Drive PO Box 2000, Charlottetown PE C1A 7N8

Our File: 41236-001im

Attn: Sarah MacVarish, Senior Development Officer

Dear Ms. MacVarish:

Re: Objections to Change of Use 2025-039 (PID 280370)

We write further to your letter dated 25 August 2025 on behalf of Lorna and Gerald (Gerry) Stewart, the owners of PID 794529, which lies immediately to the West of PID 280370 (the "Subject Property").

For reasons that follow, the proposed change of use is not permitted under the **Subdivision and Site Development Regulations** (the "**Regulations**") and, if approved, will create and/or intensify several "detrimental impacts" due to harms related to public safety, the natural environment, and negative impacts on surrounding land uses.

SUBJECT PROPERTY

According to publicly available survey plans and mapping (copies enclosed), the Subject Property is presently permitted for a Residential – Single Family Dwelling Use only.

The subject property is bounded immediately to the East by another residential property (PID 1098706). Slightly further to the East are five recently approved residential lots presently designated as PID 1087501.

Immediately to the West lies our client's residence (PID 794529). The property of East Coast Metal Works Inc., permitted for Industrial Use, lies further to the North and West of the Subject Property. To the North, PID 829473 appears to be arable land presently used for agricultural purposes.

A member of

MERITAS*

LAW HAMS WORLDWIDE

The following aerial view was taken from the Province's Agricultural mapping application:



A more recent satellite image from Google reflects some, but not all, of the recent development on the Subject Property:



Indeed, per photographs taken by our client this summer, copies of which we have enclosed, significant additional clearing of vegetation and alteration of grade has taken place on the Subject Property in the apparent absence of any Development Permit.

As will be discussed in greater detail below, our client advises that the Subject Property has, contrary to the Regulations, to date been used for heavy industrial uses, including trucking of fill and other industrial materials stored on neighbouring lands.

Given the extent to which it appears that the Applicant has to date flaunted the Regulations with respect to the use and development of the Subject Property, our clients have expressed significant doubts and urge you to exercise caution in determining the veracity or completeness of the present application to "construct a building to store construction material and equipment, as well as minor repair and maintenance".

APPLICABLE REGULATIONS

Your letter indicates that the Applicants propose to change the use from its current use (Residential – single family dwelling) to "Residential/Industrial (Commercial)". Thus, it appears that the Applicant is seeking to change the use from one use to three uses: Residential / Industrial / Commercial. We do not agree that the Regulations contemplate such mixed uses on a single parcel. Indeed, the definition of a "change of use" contemplates a change from "one class to another" not from 'one use to multiple uses':

(d) "change of use" means

- (i) altering the class of use of a parcel of land from one class to another, recognizing as standard classes residential, commercial, industrial, resource (including agriculture, forestry and fisheries), recreational and institutional uses, or
- (ii) a material increase in the intensity of the use of a building, within a specific class of use as described in subclause (i), including an increase in the number of dwelling units within a building;

Pursuant to s. 3(2)(a) of the Regulations, no change of use shall be permitted where the proposed change of use does not conform with the Regulations. Through seeking to change the use of a single-family residential property to Residential / Industrial (Commercial), the proposed change of use does not conform with the Regulations and must be rejected.

Further, Section 3(2)(d) of the Regulations provides that no change of use shall be permitted where it would result in a detrimental impact. A "detrimental impact" is defined as follows:

- (f.3) "detrimental impact" means any loss or harm suffered in person or property in matters related to public health, public safety, protection of the natural environment and surrounding land uses, but does not include potential effects of new subdivisions, buildings or developments with regard to
 - (i) real property value;
 - (ii) competition with existing businesses;
 - (iii) viewscapes; or
 - (iv) development approved pursuant to subsection 9(1) of the *Environmental Protection Act*;

Our clients advise that the Applicants have recently engaged in "development" on the Subject Property, as defined at s. 1(g) of the Regulations, through the removal of significant vegetation, excavation of lands, and other activities (see enclosed photographs).

Our clients report that the Subject Property is presently being used as a mix of Residential, Industrial, and Commercial uses, contrary to s. 29(1) and 31(1) of the Regulations. We are advised that the Applicants are currently using their property effectively as a private road between the East Coast Metal Works property and Darlington Road to truck fill, manure, and other materials stored on the East Coast Metal Works property. Thus, our clients have become, in effect, surrounded by Industrial uses. The detrimental impacts they raise are not theoretical – they have lived them owing to the Applicants' illegal use of the property prior to the present change of use application.

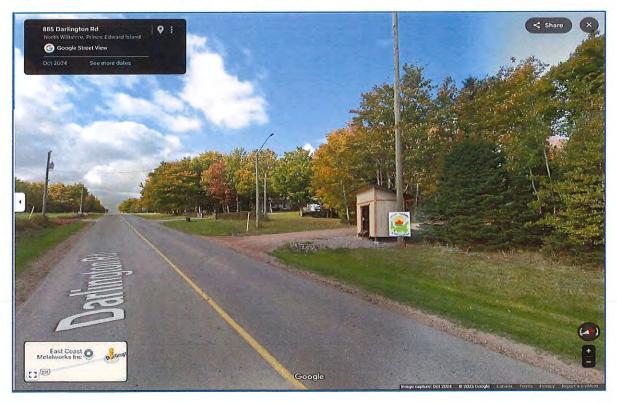
Our clients report detrimental impacts including the loss of use and enjoyment of their lands and loss of birds and other wildlife owing to the excessive noise and dust created by the Applicants' use – apparently in the absence of any permits – of the Subject Property with heavy machinery, sometimes at unreasonable hours including at 5:30am and 11:30pm. They also report safety concerns related to the vegetable stand on the Applicants' property being located close to the crest of a blind hill.

It is notable that our clients have lived next door to the East Coast Metal Works property for years and have not experienced any excessive detrimental impacts. However, the present use by the Applicants of the Subject Property has seriously harmed the use and enjoyment of what had previously been a quiet rural property.

The following image captured in October 2024 shows the Subject Property containing a residence and the vegetable stand. Please check this image against the map provided with the Development Permit application, which does not appear to show the existing vegetable stand or residence, contrary to s. 32(c) of the Regulations:



The following image shows the Subject Property from the eastern approach, showing the vegetable stand and the crest of the hill, with our clients' residence in the background:



CONCLUSION

Permitting this change of use would be to condone the effective surrounding of our clients' residence with Industrial uses, and to insert an additional Industrial/Commercial use along this stretch of Darlington Road when the existing and permitted future development in the immediate area is residential. There can be no clearer incompatibility between land uses as residential and industrial uses. The present issues of noise, dust, and other nuisances experienced by our clients have become untenable and cannot be condoned. Should the Province permit an intensification of this illegal use, the Province will risk being found liable for having permitted/created a nuisance and an unsafe condition.

The regulations contemplate a "home based business" located within an accessory structure to a dwelling. This would permit, for example, a contractor to have a 100 square meter shop next to his or her dwelling to store equipment and materials used in business. Clearly, what the Applicants propose is something more intense that cannot be accommodated in an accessory structure. Thus, the Applicants seek to turn their property into a mixed-use property containing Residential / Industrial / and Commercial uses. This is not permitted under the Regulations.

Additionally, the Applicant appears already to have changed the use of their property without obtaining the required permission. It appears that the Applicants have not provided complete and accurate information as part of their application. Our clients urge caution in reviewing this matter.

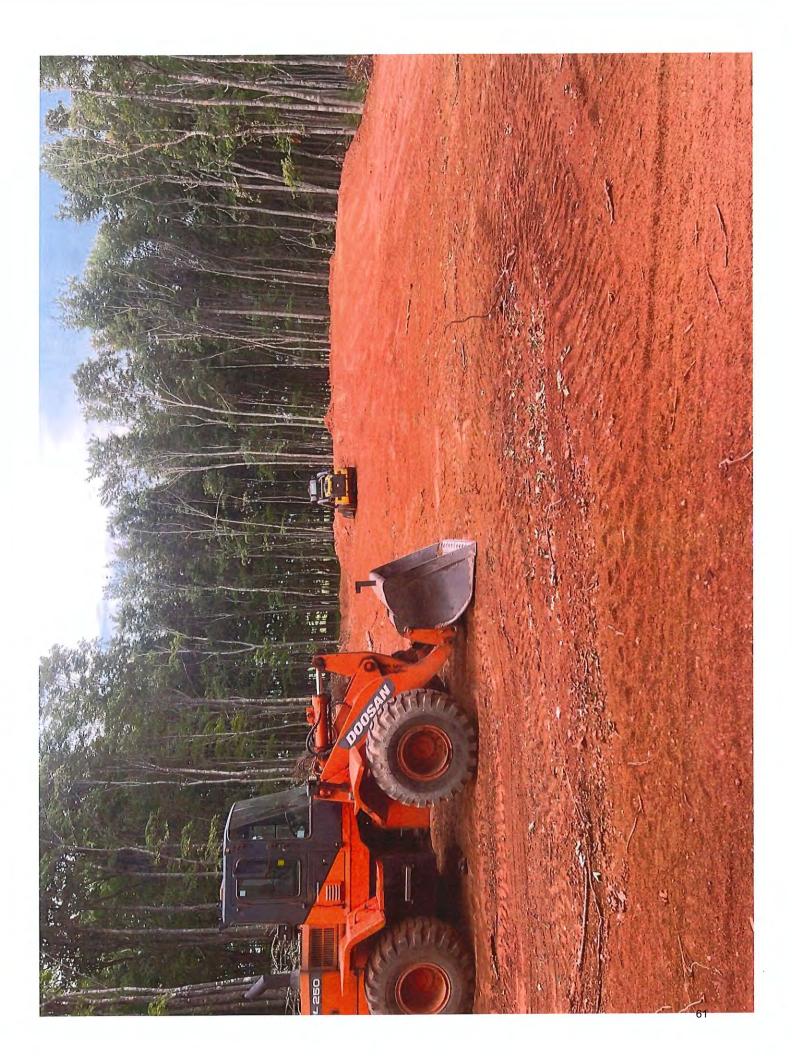
The use proposed by the Applicants is having and will have detrimental impacts on surrounding land uses, the local environment, and public safety. Should the Province decide to authorize this illegal intensification, it may bear ultimate responsibility for any nuisance or other personal injury which ensues.

On behalf of our clients, we enjoin you to reject the proposed change of use application. We reserve the right to present additional evidence and argument should the matter proceed before the Island Regulatory and Appeals Commission.

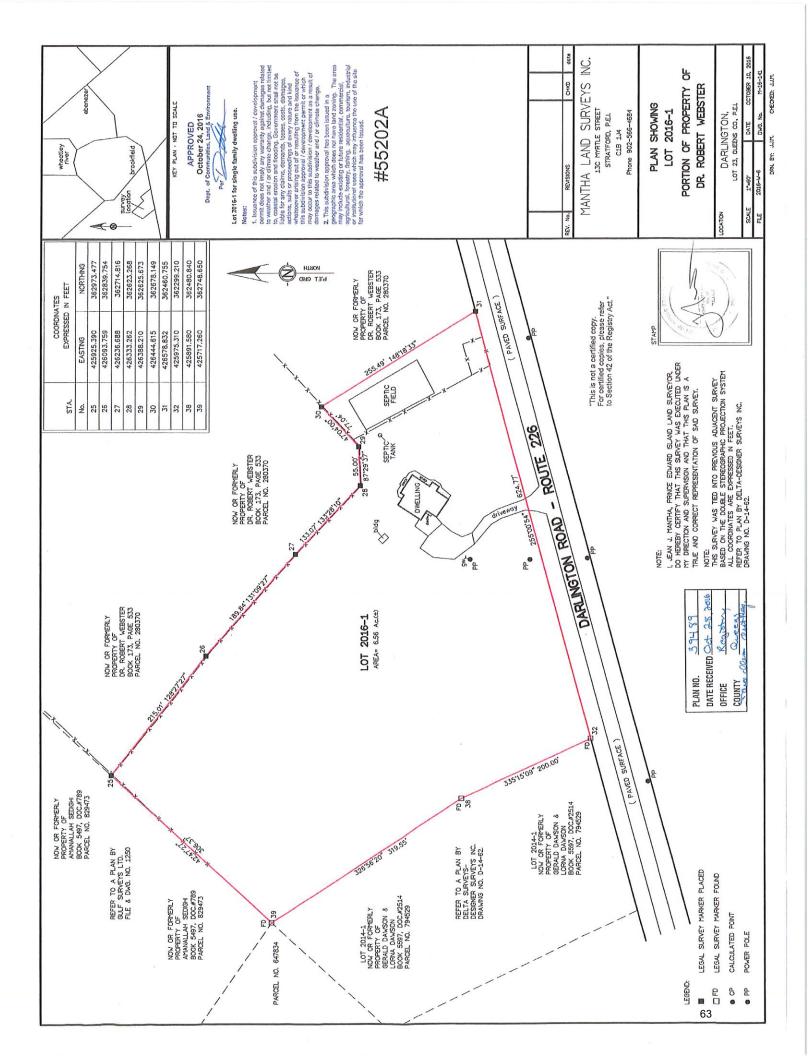
Yours very truly,

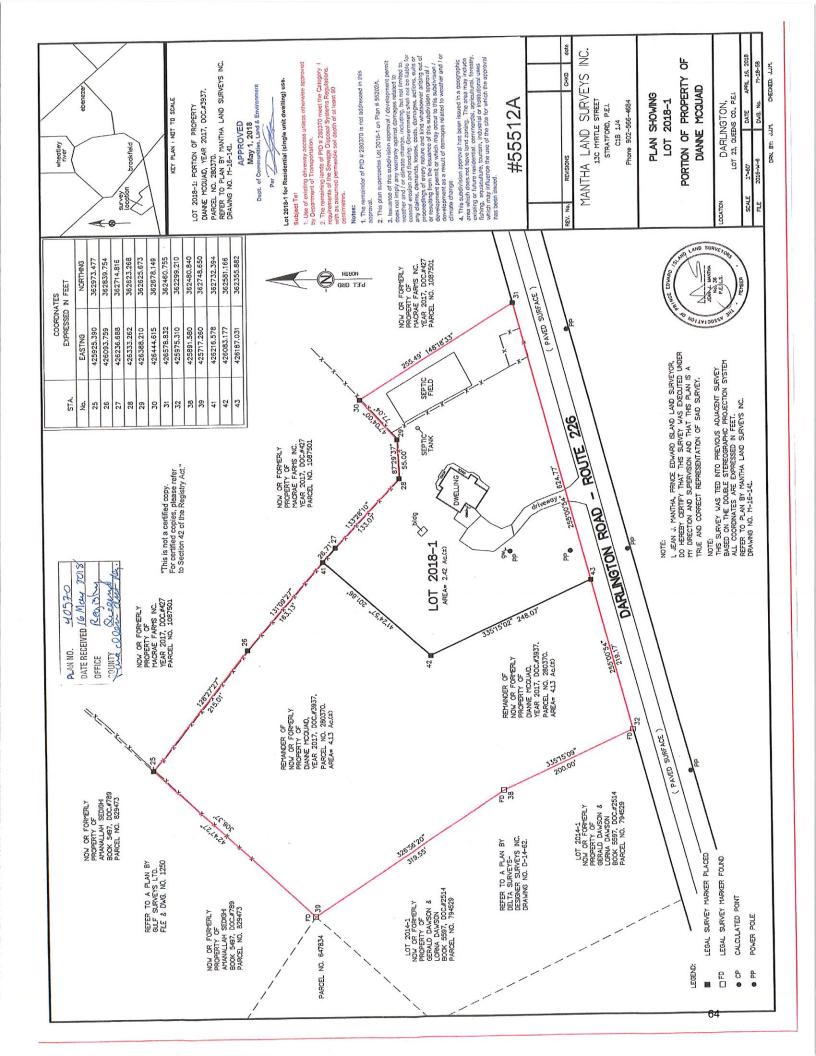
KEY MURRAY LAW

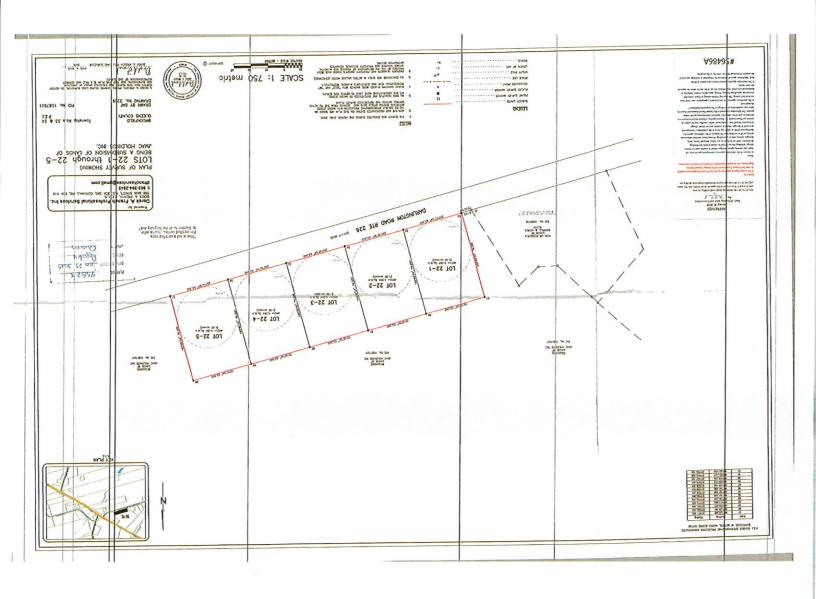
Iain M. McCarvill











Sarah MacVarish

From:

Lorna Stewart < lornajstewart885@gmail.com>

Sent:

Tuesday, September 9, 2025 11:21 AM

To:

Sarah MacVarish Gerry Stewart

Cc: Subject:

Land Use Issue - Darlington Road

You don't often get email from lornajstewart885@gmail.com. Learn why this is important

Good morning,

Re: property id: 280370

My husband received a text message from Mr Davidson yesterday afternoon advising us he is running loads to the shop area (on his property) last evening asking us if it was an issue for us.

Mr Davidson is aware of our objection to his development. Does Mr Davidson have a permit to continue this work on his property? If not, who is responsible to respond to this?

We submitted our written objection on Friday, September 5, 2025 and are watching the website for the Minister's decision regarding Mr. Davidson's request for change of use.

This is new to us so please advise us what to do next.

Thank you, Lorna Stewart 885 Darlington Rd

Sarah MacVarish

From:

Alex Davidson <alex@algltd.ca>

Sent:

Thursday, September 11, 2025 10:07 AM

To: Subject: Sarah MacVarish Variance for Building

Hello Sarah

Can I have a variance for the additional 40sf of the building.

Alex Davidson

General Manager
Holmes Construction | Legacy Homes

Ph: 902.676.3200





This email contains information intended for the person(s) named. Any other distribution, copying or disclosure is strictly prohibited. If you have received this email in error, please notify me immediately at the telephone number above or reply by email to the sender, and delete all copies of this message. Thank you.

1

69

TAB G

Sarah MacVarish

From:

Sarah MacVarish

Sent:

Friday, September 12, 2025 9:16 AM

To:

Lorna Stewart

Cc: Subject: Gerry Stewart Re: Structure being placed at Alex Davidson's Property soon

The applicant has canceled the change of use and opted to apply for a home-based business instead. This will meet our regulations so I will be approving it today.

Once the decision is made it will be posted to PEI planning decisions so you will be able to see it there if you wish to appeal.

Thanks,

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca Phone: 902-569-0573 Fax: 902-368-5526

Housing, Land and Communities Government of Prince Edward Island 31 Gordon Drive P.O. Box 2000 Charlottetown, PE C1A 7N8 www.PrinceEdwardIsland.ca

From: Lorna Stewart < lornajstewart885@gmail.com>

Sent: Friday, September 12, 2025 9:13 AM **To:** Sarah MacVarish <smacvarish@gov.pe.ca> **Cc:** Gerry Stewart <gerrystewart112@gmail.com>

Subject: Re: Structure being placed at Alex Davidson's Property soon

Good morning Sarah,

Thank you for your reply to Gerry's email and following up by sending someone out. A representative was on site the next day. Development on the property continued throughout this week.

When can we expect an update regarding this ongoing work despite the property owner not having a permit for same?

Thank you, Lorna Stewart

On Tue, Sep 9, 2025 at 2:26 PM Sarah MacVarish <<u>smacvarish@gov.pe.ca</u>> wrote: Good afternoon,

Both the change of use application and development permit are still in progress. I am having our compliance officer Brad visit the site tomorrow to take some pictures and see what exactly is on site.

Will follow up with you both once I know more.

Thanks,

Sarah MacVarish, BCD

Senior Development Officer smacvarish@gov.pe.ca
Phone: 902-569-0573

Fax: 902-

902-368-5526

Housing, Land and Communities Government of Prince Edward Island 31 Gordon Drive P.O. Box 2000 Charlottetown, PE C1A 7N8 www.PrinceEdwardIsland.ca

From: Gerry Stewart < gerrystewart112@gmail.com >

Sent: Tuesday, September 9, 2025 1:40 PM **To:** Sarah MacVarish < smacvarish@gov.pe.ca > **Cc:** Lorna Stewart < lornajstewart885@gmail.com >

Subject: Structure being placed at Alex Davidson's Property soon

This May explain all the extra fill and dozer work last evening and today.

What the status of a building permit being required for this size and type of structure on a residential property?? Would you please respond.

Thank you. Gerry Stewart



Sent from my iPhone

PROPERTY INFORMATION



CREATED ON 2025-07-17 10:31 AM

PARCEL NUMBER	SCALE	ACREAGE
280370	1:1,772	4.13
OWNER ALEX & ASHLEY DAVIDSON	N	
ADDRESS 893 DARI INGTON RD - RTE 226 BROOKEIELD	A 0	0.03 0.06 km

DISCLAIMER: Care has been taken to provide high quality information from the data available to the Department. However, the user is cautioned that data may have been obtained from third party sources and it may be incomplete or inaccurate. Conditions may also have changed since the collection of the data.

GOVERNMENT OF PRINCE EDWARD ISLAND DEPARTMENT OF FINANCE TAXATION AND PROPERTY RECORDS DIVISION

95 Rochford Street 1st Floor Shaw Building - South Charlottetown, PE C1A 7N8

Office: (902) 368-4070 Fax: (902) 368-6164 taxandland@gov.pe.ca

GOVERNMENT OF PRINCE EDWARD ISLAND DEPARTMENT OF FINANCE TAXATION AND PROPERTY RECORDS DIVISION

Tax Exempt Code:

Property Assessment Information Listing Assessment Year (2025)

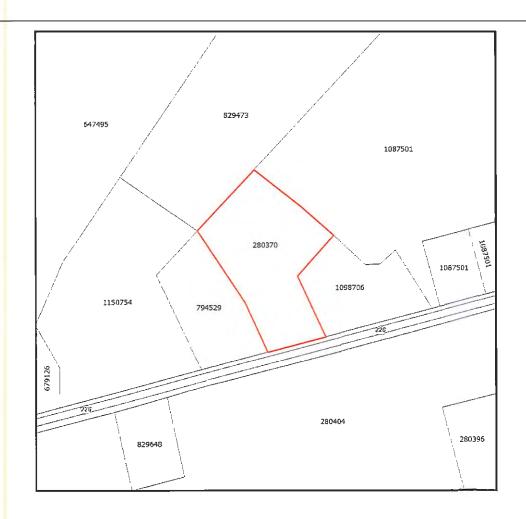
Section 1

2025-07-17 10:31:30

Parcel		riginal Parcel Numb	er M	ap#	Property Location		Owner Name &	Mailing Address
280370	٨	I/A	11	L064B4	893 DARLINGTON RD - RTE 226 BROOKFIELD		ALEX & ASHLEY DAVIDSON 893 DARLINGTON RD	
School District:	2219						BROOKFIELD P	E
Work Unit:	2219						C0A 1Y0	
Lot/Township #:	23							
School Unit #:	3							
Parcel & Lease		Acrea	ge Assessn	nent Value	es (2025)	Taxable	Designated Taxpa	yer & Mailing Address
Account Status:	Α	4.13	Commer	rcial:	\$0.00	\$0.00	ALEX & ASHLEY D	AVIDSON
Farm Quality:	N		Non-Cor	nmercial:	\$311,900.00	\$255,900.00	BROOKFIELD PE	
Municipality:	New Glasgow		Residen	tal:	\$311,500.00	\$255,500.00	C0A 1Y0	
Region Number:	2		Farm:		\$0.00	\$0.00	Dates	
Assessor:	KELLY JOHN	MICHAEL	Building	e			Lastinanation	22 MAD 22
% in Municip:	100		<u> </u>			-	Last Inspection:	22-MAR-22
Spec Prop Code:			Line No:	Buildin	g Type:		Last Owner Chg:	22-APR-21
MHI Number:			1	02-019	Gar. Att. Frame		Initially Filed:	01-JAN-00
Owner ID Code:			0	02-001	Res. Structure - 1558		Dormant:	
Ownership Code:	A01							

2025-07-17 10:31:30

Мар



Parcel

280370

Original Parcel Number

N/A

Property Location

893 DARLINGTON RD - RTE 226

Owner Name

ALEX & ASHLEY DAVIDSON

Acreage

4.13

Disclaimer

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2025-07-17 10:31:30

Parcel	Original Parcel Number	Map #	Property Location	Owner Name & Mailing Address
2803 <mark>7</mark> 0	N/A	11L064B4	893 DARLINGTON RD - RTE 226 BROOKFIELD	ALEX & ASHLEY DAVIDSON 893 DARLINGTON RD
				BROOKFIELD PE C0A 1Y0

DOCUMENTS FILED ON PARCEL

Year	Description	Туре	Document Number	Liber/Book	Folio/Page	Consideration
2025	DISCHARGE, RELEASE OR SATISFACTION (i.e. MORTGAGE, MECHANICS' LIEN)	61	5081	6140		
2025	MORTGAGE	51	4789	6138		
2022	MORTGAGE	51	5937	5970		
2021	MORTGAGE	51	8627	5915		
2021	DEED	11	3398	5885		\$110,000.00
2019	DEED	11	8541	5792		\$75,000.00
2018	DEED	11	4270	5714		\$325,000.00
2017	DEED	11	427	5638		\$249,000.00
2017	POWER OF ATTORNEY	35	426	5638		
2017	DEED	11	3937	5656		\$255,000.00
2017	DISCHARGE, RELEASE OR SATISFACTION (i.e. MORTGAGE, MECHANICS' LIEN)	61	1501	5643		
1998	DISCHARGE, RELEASE OR SATISFACTION (i.e. MORTGAGE, MECHANICS' LIEN)	61	7143			
1998	PARTIAL DISCHARGE OR RELEASE (i.e. MORTGAGE, CLAIM FOR LIEN)	67	7142	1054	26	

1998	DEED	11	6984	964	20	\$0.00
1991	MORTGAGE	51	19917229	710	10	
1989	BOUNDARY AGREEMENT	72	19891690	548	18	
1986	DEED	11	19862867	444	8	
1984	DEED	11	19840054	383	86	
1984	DISCHARGE, RELEASE OR SATISFACTION (i.e. MORTGAGE, MECHANICS' LIEN)	61	19840053	405	49	
1984	DISCHARGE, RELEASE OR SATISFACTION (i.e. MORTGAGE, MECHANICS' LIEN)	61	19840052			
1980	MORTGAGE	51	19803692	336	18	
1963	MORTGAGE	51	19631094	165	58	

SURVEY PLANS

Parcel Number	Plan
280 <mark>37</mark> 0	39489
280 <mark>37</mark> 0	40570
280 <mark>37</mark> 0	N7 55202A
280 <mark>37</mark> 0	N7 55512A
280 <mark>3</mark> 70	N8 39489
280 <mark>37</mark> 0	N8 40570